



***Sullivan County***  
***Board of County Commissioners***  
***239<sup>th</sup> Annual Session***

**May 9, 2019**  
**6:00 p.m.**  
***Agenda for Work Session***  
**\* \* \* \* \***

- **Call to Order by Chairman, Richard S. Venable**
  
- **Invocation**
  
- **Pledge to the American Flag**
  
- **Roll Call**
  
- **Public Comment**
  
- **Presentation of Resolutions**
  
- **Announcements / Non-Agenda Items**
  
- **Adjournment**

## **RESOLUTIONS**

### **ZONING**

Item # 1      Sponsors: Calton/ Gardner      Resolution No. 2019-05-01  
RESOLUTION TO CONSIDER AMENDMENT(S) TO THE SULLIVAN COUNTY ZONING PLAN: ZONING MAP OR THE ZONING RESOLUTION

Zoning Amendment Applicants:

- Applicant # 1: James Dugger
- Applicant # 2: Rick Millsap
- Applicant # 3: Steve Huff

### **OLD BUSINESS**

Item # 2      Sponsors: Hutton/ Akard      Resolution No. 2019-04-39 **AMENDED**  
RESOLUTION FOR BOARD OF COMMISSIONERS TO FORM A COMMITTEE TO STUDY AND MAKE RECOMMENDATIONS TO SC BOC AND JAIL MASTER PLAN REGARDING JAIL OVERCROWDING, RECIDIVISM, ECONOMIC IMPACT, MENTAL-HEALTH / ADDICTION, AND THE POTENTIAL FOR ALTERNATIVE INCARCERATION / TREATMENT CENTERS

Item # 3      Sponsors: Locke/ Stanley      Resolution No. 2019-04-42 **AMENDED**  
RESOLUTION to Amend the FY 2019-2020 Sullivan County Correction's Budget to Approve an additional 20 ~~32~~ Full Time Employees and Appropriate Funding to Provide Adequate protection to and security to both Staff and Inmates in the Sullivan County Correctional Facility

### **NEW BUSINESS**

Item # 4      Sponsors: Vance/ Morrell      Resolution No. 2019-05-45  
RESOLUTION to Submit the 2018-2019 SCORE Supplemental Funding Grant, Accept Funds, and Appropriate Funds

Item # 5      Sponsors: Blalock/ Harkleroad      Resolution No. 2019-05-46  
RESOLUTION TO POST 25 MPH SPEED LIMITS SIGNS ON FOXFIRE LANE

  
*Sullivan County*  
*Board of County Commissioners*  
*239<sup>th</sup> Annual Session*

Item 1  
No. 2019-05-01

To the Honorable Richard S. Venable, Sullivan County Mayor and the Board of Sullivan County Commissioners meeting in Regular Session this 16<sup>th</sup> day of May, 2019.

**RESOLUTION TO CONSIDER AMENDMENT(S) TO THE SULLIVAN COUNTY ZONING PLAN: ZONING MAP OR THE ZONING RESOLUTION**

WHEREAS, the rezoning petition(s) have been duly initiated; have been before the appropriate Regional Planning Commission (recommendations enclosed); and shall receive a public hearing as required prior to final action from the County Commission; and

WHEREAS, such rezoning petition(s) and/or the proposed text amendment(s) will require an amendment to the SULLIVAN COUNTY ZONING PLAN – Zoning Map or Zoning Resolution.

**NOW THEREFORE BE IT RESOLVED** that the Board of County Commissioners of Sullivan County, Tennessee, assembled in Regular Session hereby consider rezoning petition(s) and/or the Zoning Resolution Text Amendment(s), conduct the appropriate public hearing as required by law, and vote upon the proposed amendment(s) individually, by roll call vote, and that the vote be valid and binding, and that any necessary amendments to the official zoning map or resolution code book be made by the Planning & Codes Department.

All resolutions in conflict herewith be and the same rescinded insofar as such conflict exists.

Duly passed and approved this 16<sup>th</sup> day of May, 2019.

Attest: \_\_\_\_\_  
Teresa Jacobs, County Clerk

Approve: \_\_\_\_\_  
Richard S. Venable, County Mayor

**Sponsor: Commissioner Darlene Calton**  
**Co-Sponsor: Commissioner John Gardner**  
2019-05-01 ACTION:



*Sullivan County*  
*Board of County Commissioners*  
*239<sup>th</sup> Annual Session*

Item 2  
No. 2019-04-39  
AMENDED

To the Honorable Richard S. Venable, Sullivan County Mayor and the Board of Sullivan County Commissioners meeting in Regular Session this 18<sup>th</sup> day of April, 2019.

**RESOLUTION FOR BOARD OF COMMISSIONERS TO FORM A COMMITTEE TO STUDY AND MAKE RECOMMENDATIONS TO SC BOC AND JAIL MASTER PLAN REGARDING JAIL OVERCROWDING, RECIDIVISM, ECONOMIC IMPACT, MENTAL-HEALTH / ADDICTION, AND THE POTENTIAL FOR ALTERNATIVE INCARCERATION / TREATMENT CENTERS.**

WHEREAS, Sullivan County's jail was built in 1986, expanded in 1999, and an additional building was opened in 2005 to accommodate 621 inmates; and

WHEREAS, the capacity of 621 inmates is regularly exceeded by approximately 300, which is contributing to overcrowding, creating a volatile environment, and threatening Sullivan County's accreditation with TCI; and

WHEREAS, Sullivan County Board of Commissioner has agreed to spend \$225,000 of its reserve funds on a jail master plan to address inmate overcrowding, hiring Michael Brady Inc., or MBI, of Knoxville, to develop the three-phase plan; and

WHEREAS, it is believed that a jail master plan will include recommendations to expand or build a jail, which will entail significant additional financial resources;

WHEREAS, it is estimated that a percentage of first-time and or non-violent inmates are incarcerated due to charges related and or caused by mental-health issues and or addiction; and

WHEREAS, it is believed that incarceration alone is not helping to decrease nor address inmates with mental-health and or addiction issues, which may be a contributing factor to overcrowding, recidivism, and costs to the community; and

WHEREAS, efforts are being made by various agencies in Sullivan County and across the State of Tennessee to understand and make recommendations regarding the relationship between jail overcrowding, recidivism, economic impacts, inmate mental-health / addiction, and alternative incarceration / treatment centers.

**NOW THEREFORE BE IT RESOLVED that the Board of County Commissioners of Sullivan County, Tennessee, assembled in Regular Session, recommend the formation of a committee of persons with expertise from judicial, law-enforcement, education, faith-based agencies, government, medical, and the broader community to work concurrently and in cooperation with a jail master plan for the purpose of**

providing a study and recommendations to the jail master plan regarding jail overcrowding, recidivism, economic impacts, mental-health / addiction issues, and the potential for alternative incarceration / treatment centers.

**This Resolution shall take effect from and after its passage. All resolutions in conflict herewith shall be and the same are hereby rescinded insofar as such conflict exists.**

Approved this \_\_\_\_\_ day of \_\_\_\_\_, 2019.

Attest: \_\_\_\_\_  
Teresa Jacobs, County Clerk

Approve: \_\_\_\_\_  
Richard S. Venable, County Mayor

**Sponsored By: Commissioner Mark A. Hutton**

**Co-Sponsor(s): Commissioner David Akard; Commissioner Hershel Glover; Commissioner Todd Broughton**

2019-04-39    ACTIONS:    Executive – motion for favorable recommendation - unanimous 4/9/19;  
Administrative – motion for favorable recommendation – unanimous 4/9/19; 1<sup>st</sup> Reading 4/18/19

Amendment #1 by sponsor: Add the following paragraph:

**NOW THEREFORE BE IT RESOLVED that the Board of County Commissioners of Sullivan County, Tennessee, assembled in Regular Session, recommend the formation of a committee of persons, chaired by Dr. Mark A. Hutton, with expertise from judicial, law-enforcement, education, faith-based agencies, government, medical, and the broader community to work concurrently and in cooperation with a jail master plan for the purpose of providing a study and recommendations to the jail master plan regarding jail overcrowding, recidivism, economic impacts, mental-health / addiction issues, and the potential for alternative incarceration / treatment centers / diversion programs. Their recommendation is to be completed within eight months after the formation of the committee.**



*Sullivan County*  
*Board of County Commissioners*  
*239<sup>th</sup> Annual Session*

Item 3  
No. 2019-04-42  
AMENDED

To the Honorable Richard S. Venable, Sullivan County Mayor and the Board of Sullivan County Commissioners meeting in Regular Session this 18<sup>th</sup> day of April, 2019.

**RESOLUTION REPLACED IN IT'S ENTIRETY WITH THE FOLLOWING LANGUAGE:**  
**AMENDMENT # 1**

**RESOLUTION to Amend the FY 2019-2020 Sullivan County Correction's Budget to Approve an additional 20 Full Time Employees and Appropriate Funding to Provide Adequate protection to and security to both Staff and Inmates in the Sullivan County Correctional Facility.**

WHEREAS, the number of inmates housed in both Sullivan County Detention Centers is severely overpopulated. The estimated bed capacity to hold inmates is 619. The population of inmates is currently 931; and

WHEREAS, the Sullivan County Sheriff's Office Correction's Division has determined that there is an understaffing of officers and medical staff and in order to provide adequate protection to the officers, civilian staff, inmates, and the public additional staffing is recommended; and

WHEREAS, with an additional increase of staff in the Sheriff's Office Correction's Division, protection of officers, civilian staff, inmates, and the public can be better accomplished; and

WHEREAS, the Sullivan County Board of Commissioners has authority to provide the adequate needs to the Sullivan County Sheriff's Office for safety and protection; and

WHEREAS, the Sullivan County Correction's budget will be increased to accommodate 20 additional Correction's staff positions at a total estimated cost of \$1,067,120;

**NOW THEREFORE BE IT RESOLVED that the Board of County Commissioners of Sullivan County, Tennessee, assembled in Regular Session hereby approves 20 additional positions in the Sullivan County Sheriff's Office Correction's Division and appropriate \$1,067,120 to amend the FY 2019-2020 Sullivan County Correction's Budget. Expenditure Accounts and Amounts will be forwarded to Accounts and Budgets.**

**ORIGINAL RESOLUTION:**

~~Resolution to Approve and Appropriate 32 full-time employees for the Sullivan County Sheriff's Office, to provide protection and security to the public~~

~~Whereas, the Sullivan County Sheriff's Office Corrections' Division has determined that there is an understaffing of officers and medical staff.~~

~~Whereas, the population of the Sullivan County Detention Center is severely overpopulated. The estimated bed capacity to hold inmates is 619. The population of inmates is currently 931.~~

~~Whereas, to provide adequate protection to the public, the officers, civilian staff, and inmates an increase in staffing is recommended.~~

~~Whereas, with the adequate increase of staff at the Sheriff's Office, protection of public, officers, civilian staff, and the inmates can be accomplished.~~

~~Whereas, the Sullivan County Board of Commissioners has authority to provide the adequate needs to the Sullivan County Sheriff's Office for safety and protection.~~

~~**NOW THEREFORE BE IT RESOLVED that the Sullivan County Board of Commissioners approve and appropriate funding for 32 full-time employees for the Sullivan County Sheriff's Office Corrections Division. 1. Population Manager, 1 Registered Nurse (RN), 4 License Practical Nurses (LPN)(1 per shift), 4 Shift Sergeants (1 per shift), 2 Transportation Officers, 4 Unit One Male Housing Officers, 4 Unit 2 female housing officers, 4 Unit 3 Maximum Security Housing Officers, 4 Extension Housing Male Officers, 4 Booking Officers. For a total of 32 full-time employees for the Sullivan County Sheriff's Office. The appropriation funding is estimated at \$1,504,296.**~~

~~**This Resolution is to take effect upon passage.**~~

Approved this \_\_\_\_\_ day of \_\_\_\_\_ 2019.

Attested: \_\_\_\_\_  
Teresa Jacobs, County Clerk

Approved: \_\_\_\_\_  
Richard Venable, County Mayor

**Sponsored By Commissioner: Hunter Locke**

**Prime Co-Sponsor Commissioner(s): Michael Cole; Angie Stanley**

2019-04-42 ACTIONS: Amendment # 1 - Sponsor replaced resolution in its entirety 4/16/19; Amendment # 2 – submitted by co-sponsor Cole 4/18/19; 1<sup>st</sup> Reading 4/18/19; 5/7/19 – Executive – took no action;



*Sullivan County*  
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*239<sup>th</sup> Annual Session*

Item 4  
 No. 2019-05-45

To the Honorable Richard S. Venable, Sullivan County Mayor and the Board of Sullivan County Commissioners meeting in Regular Session this 16th day of May, 2019.

**RESOLUTION to Submit the 2018-2019 SCORE Supplemental Funding Grant, Accept Funds, and Appropriate Funds**

**WHEREAS**, the Sullivan County Department of Education has applied for and received Supplemental Funding from the SCORE Foundation specifically to fund a literacy program within the district; and

**WHEREAS**, the 2018-2019 grant amount is \$5,000.00 with no matching funds required.

**WHEREAS**, the funds remaining at year end from the 2017-2018 grant amounts are \$21,320.00.

**NOW THEREFORE BE IT RESOLVED** that the Board of County Commissioners of Sullivan County, Tennessee, assembled in Regular Session hereby authorizes the Sullivan County Department of Education to receive, appropriate, and expend said grant funds; not to exceed the above amount (\$26,320.00), as required by the Supplemental Funding Grant Contract. The revenue and expenditure account codes for the grant are as follows:

Account Number	Account Description	Amount
48990-726	Other Contributions	5,000.00
71100-140	Stipends	5,250.00
71100-198	Non-Certified Substitutes	4,800.00
71100-201	Social Security	624.00
71100-204	State Retirement	550.00
71100-212	Employer Medicare	146.00
71100-349	Printing, Stationary, & Forms	4,000.00
71100-429	Instructional Materials	5,000.00
71100-524	Staff Development	5,950.00

This resolution shall take effect from and after its passage. All resolutions in conflict herewith be and the same rescinded insofar as such conflict exists.

Approved this \_\_\_\_\_ day of \_\_\_\_\_, 2019.

Attest: \_\_\_\_\_  
 Teresa Jacobs, County Clerk

Approve: \_\_\_\_\_  
 Richard S. Venable, County Mayor

**Sponsored By: Commissioner Mark Vance**  
**Co-Sponsor(s): Commissioner Randy Morrell**

2019-05-45 ACTIONS: 5/7/19 Executive – No action taken;





*Sullivan County*  
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*239<sup>th</sup> Annual Session*

Item 5  
No. 2019-05-46

To the Honorable Richard S. Venable, Sullivan County Mayor and the Board of Sullivan County Commissioners meeting in Regular Session this 16th day of May, 2019.

**RESOLUTION TO POST 25 MPH SPEED LIMITS SIGNS ON FOXFIRE LANE**

WHEREAS, Commissioner Jud Blalock requested a 25 MPH speed limit sign be placed on Foxfire Lane in the 6<sup>th</sup> Commission District; and

WHEREAS, the Sullivan County Highway Department has reviewed the request and approves the change.

**NOW THEREFORE BE IT RESOLVED that the Board of County Commissioners of Sullivan County, Tennessee, assembled in Regular Session, hereby authorizes the following traffic sign placement in Sullivan County:**

**6<sup>th</sup> Commission District – Foxfire Lane**

**Installation of 25 MPH speed limit sign(s).**

This resolution shall take effect from and after its passage. All resolutions in conflict herewith be and the same rescinded insofar as such conflict exists.

Approved this \_\_\_\_\_ day of \_\_\_\_\_, 2019.

Attest: \_\_\_\_\_  
Teresa Jacobs, County Clerk

Approve: \_\_\_\_\_  
Richard S. Venable, County Mayor

**Sponsored By: Commissioner Judy Blalock**

**Co-Sponsor(s): Commissioner Terry Harkleroad**

2019-05-46 ACTIONS: 5/7/19 Executive - motion to approve unanimous;



SCOTT MURRAY  
HIGHWAY COMMISSIONER

PHONE (423) 279-2820  
FAX (423) 279-2876

**RESOLUTION REQUEST REVIEW**

DATE: 4-22-2019

TO: Sullivan County Commission

REQUEST MADE BY: JUDY BLALOCK

SUBJECT: TO PLACE 25 MPH SPEED LIMIT SIGNS  
ON FOXFIRE LN

6<sup>th</sup> COMMISSIONER DISTRICT

JERRY HARKLERD

TODD BROUGHTON

APPROVED BY HIGHWAY DEPARTMENT

DENIED BY HIGHWAY DEPARTMENT

COMMENT:

Roger Cooper 4/22/19  
TRAFFIC COORDINATOR DATE

Scott Murray 4/23/19  
HIGHWAY COMMISSIONER DATE

PETITION FOR A RESOLUTION FOR A 25 MPH SPEED SIGN ON  
FOXFIRE LANE

NAME:

ADDRESS:

1. Pattie Heitzman 3916 Foxfire Lane  
Pattie Heitzman
2. Jill Wilson 3917 Foxfire Lane  
Jill Wilson
3. Brenda Pate 3913 Foxfire Lane, Kingsport, TN 37664  
BRENDA PATE
4. Peggy Rasnake 3915 Foxfire Lane, Kingsport, TN 37664  
PEGGY RASNAKE
5. Vincent Marino 3937 Foxfire Ln. Kingsport TN  
Vincent Marino
6. Amy Fuller 3933 Foxfire Ln. Kpt., TN  
Amy Fuller
7. \_\_\_\_\_  
\_\_\_\_\_

Judy Block, County Commissioner - District 6